

# FAREHAM

BOROUGH COUNCIL

## AGENDA

### STREETSCENE SCRUTINY PANEL

**Date:** Thursday, 18 July 2019

**Time:** 6.00 pm

**Venue:** Collingwood Room - Civic Offices

**Members:**

Councillor Miss T G Harper (Chairman)

Councillor G Fazackarley (Vice-Chairman)

Councillors J E Butts

Mrs L E Clubley

L Keeble

Mrs K Mandry

R H Price, JP

**Deputies:** Mrs T L Ellis

J S Forrest



**1. Apologies for Absence**

**2. Minutes (Pages 5 - 10)**

To confirm as a correct record the minutes of the meeting of the Streetscene Scrutiny Panel held on 14 March 2019.

**3. Chairman's Announcements**

**4. Declarations of Interest and Disclosures of Advice or Directions**

To receive any declarations of interest from members in accordance with Standing Orders and the Council's Code of Conduct and disclosures of advice or directions received from Group Leaders or Political Groups, in accordance with the Council's Constitution.

**5. Deputations**

To receive any deputations of which notice has been received.

**6. Executive Business (Pages 11 - 12)**

To consider any item of business dealt with by the Executive since the last meeting of the Panel, that falls under the remit of the Streetscene Portfolio. This will include any decisions taken by individual members during the same time period.

**(1) Government Consultation: Resources and Waste Strategy (Pages 13 - 14)**

**7. Waste Composition Analysis for Fareham and Project Integra Work Review (Pages 15 - 16)**

To receive a presentation by the Head of Project Integra on the Waste Composition analysis for Fareham and Project Integra Work Review.

**8. Woodland areas, sports pitches and children's play areas at Coldeast (Pages 17 - 18)**

To receive a presentation by the Head of Streetscene on the work undertaken at Coldeast to transform woodland areas to create open spaces and to provide sports pitches and children's play areas.

**9. Motion Proposing Extended Parking at Wicor Recreation Ground (Pages 19 - 22)**

To consider a report by the Head of Streetscene which will provide the Panel with information to enable Members to consider the motion proposed at the meeting of the Council, held on 13 June 2019, that car parking facilities at Wicor Recreation ground be extended.

**10. Streetscene Scrutiny Panel Priorities**

To provide an opportunity for Members to consider the scrutiny priorities for the Streetscene Panel.



P GRIMWOOD  
Chief Executive Officer

Civic Offices  
[www.fareham.gov.uk](http://www.fareham.gov.uk)  
09 July 2019

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# FAREHAM

BOROUGH COUNCIL

## Minutes of the Streetscene Scrutiny Panel (to be confirmed at the next meeting)

**Date:** Thursday, 14 March 2019

**Venue:** Collingwood Room - Civic Offices

**PRESENT:**

**Councillor** Miss T G Harper (Chairman)

**Councillors:** J E Butts, Mrs L E Clubley, L Keeble, Mrs K Mandry,  
R H Price, JP and Mrs T L Ellis (deputising for G Fazackarley)

**Also Present:** Councillors Miss S M Bell (for item 7), Mrs P M Bryant (for item 7), S Dugan (for item 7), Mrs C Heneghan (for item 7), J G Kelly (for item 7) and Mrs K K Trott (for item 7)



**1. APOLOGIES FOR ABSENCE**

An apology for absence was received from Councillor G Fazackarley.

**2. MINUTES**

RESOLVED that the minutes of the Streetscene Scrutiny Panel held on 01 November 2018 be confirmed and signed as a correct record.

**3. CHAIRMAN'S ANNOUNCEMENTS**

The Chairman announced that a briefing session has been arranged to provide Members with an update on the progress being made with the Council's campaign to reduce the use of Single Use Plastics (SUPS) in the Borough.

All Members of the Council have been invited to attend this briefing which will take place in the Council Chamber on Monday 01 April 2019 from 4.30pm to 5pm

**4. DECLARATIONS OF INTEREST AND DISCLOSURES OF ADVICE OR DIRECTIONS**

There were no declarations of interest made at this meeting.

**5. DEPUTATIONS**

There were no deputations made at this meeting.

**6. EXECUTIVE BUSINESS**

The Panel considered the items of Executive business which fall under the remit of the Streetscene Portfolio, including Executive Member decisions, that have taken place since the last meeting of the Panel.

The Panel considered the decision(s) shown at item 6(1) of the agenda.

**(1) Award of Tender - Contract for Textile Recycling Banks Service Concessions**

The Head of Streetscene reported that the call-in period for the decision to award a contract in respect of the Textile Recycling Banks has now expired and that he was able to confirm that the contract was awarded to the Salvation Army.

Members enquired whether a proportion of the money raised from the recycling of the materials collected in the Textile banks will continue to be paid to the charities, as was the arrangement under the previous contract. The Head of Streetscene clarified that the new contract does not make provision for any money made to be paid to the charities.

## **7. RESOURCES AND WASTE STRATEGY AND GOVERNMENT CONSULTATION REPORT**

At the invitation of the Chairman, Councillors Mrs C Heneghan, J G Kelly, Mrs P M Bryant, S Dugan, Miss S M Bell and Mrs K K Trott addressed the Panel on this item.

The Panel received a report by the Head of Streetscene which outlined the Government Consultation on Resources and Waste Strategy. A copy of the presentation is attached to these minutes as Appendix A.

The presentation outlined the incremental recycling targets for municipal waste and outlined the four key areas of the Resources and Waste Strategy that the government plans to implement in order to reach the municipal recycling target of 65% by 2035.

The presentation highlighted the four consultations, giving a brief overview of the proposed Deposit Return Scheme, the Extended Producer Responsibility and the proposed Plastics Tax. A more in-depth overview was given in respect of the proposals to implement Consistency in Household and Recycling Collections as this area is likely to have most impact on services delivered in Fareham.

A summary of the current recycling arrangements across the Borough was also given, including a comparison with other Local Authorities in Hampshire and with the Somerset Waste Partnership – a service provider that is considered to be one of the top performers in waste management and a blue print for the ideal way forward.

On being asked to consider the key elements of the consultation aimed at securing Consistency in Recycling Collections, Members had the following comments to make:

### **Core Set of Materials**

- Concerns about whether the collection is going to be kerbside or collected in one bin.
- Need to be sure that the materials being collected are genuinely recyclable and are not being shipped elsewhere as this has an environmental impact which counteracts the benefits of recycling.
- Textiles should be included in the core materials – we have clothes banks across the Borough, but people don't realise that they can be used for recycling all textiles and not just usable clothing e.g. – rags, bedding, broken shoes etc.
- There must be a market for anything that is collected, we don't want to be stockpiling materials that are classed as recyclable but are unable to dispose of them without there being a knock on environmental impact.

### **Separate Collection of Materials**

- It's clearly possible as several Authorities do it.
- There are significant health and safety issues in respect of manual handling a variety of different collection systems.
- Separate boxes at the kerbside will deter people from recycling and they won't bother to do it.

- Much of the population – particularly flats and terraced houses, won't have storage space for all the different receptacles that would be needed. Any scheme that is developed needs to accommodate all residents.
- There is potential to cause planning issues for new properties/developments with the need to ensure that provision is made for the various receptacles to be stored.
- Need to be careful with regard to possible strain that could be put on residents from having to move several boxes and bins - possibly through their houses in the case of terraced properties.

### **Food Waste Collection**

- Concerns raised about the type of receptacle to be used – the possibility that it will encourage flies and maggots and that the smell would be bad.
- Weekly collection is not frequent enough. It would need to be every couple of days- although it was noted that at the moment food waste is only collected every 2 weeks.
- Concerns that wild animals might be able to access the food waste storage receptacles which would encourage vermin.
- Concerns whether there is a market for food waste to be disposed of and even if there is, would there be interest in taking the volume that is created.
- There was a suggestion that it would be useful to know how other Local Authorities deal with this type of waste collection and how they manage the challenges it brings before deciding whether to adopt it.
- There are health & safety issues in respect of combined food waste that would need to be considered very carefully before deciding to proceed with this type of waste collection.
- Government should make sure that if it proceeds with this proposal, any scheme that is implemented needs to be in line with best practice being operated by market leaders.

### **Free Garden Waste Collection**

- When the Council implemented its garden waste collection service it opted for sacks rather than bins as it was considered that sacks would be less of a nuisance than a bin in terms of bad smells from rotting vegetation. Newer bins however do have holes in the bottom so that slurry doesn't form.
- The sack system has its own problems – mainly for operators. Any new system that is implemented needs to be the best solution for residents and for Council staff.
- The current level of free collection provided by the Council is one 90 litre sack per fortnight. The capacity being proposed in the consultation is 240 litres which is the capacity of one wheelie bin and would be the equivalent of 2.5 sacks.

### **Waste Container Colours**

- Standard colours for different materials will help increase understanding nationwide and reduce contamination.
- Costs of educating and encouraging people to recycle could be reduced as it would be possible to run nationwide campaigns if the colour scheme was standardised.

- The colour should relate to the top of the bins only to avoid impacting on world resources by replacing entire bins unnecessarily.

**Additional points discussed**

- The excessive number of questions in the consultation might deter people from taking part.
- Frequency of Residual Waste collections – currently it is every 2 weeks which works well as there is a bin collection every week and people only need to remember which bin to put out rather than whether or not it's a week where there will be a collection.
- A weekly collection would be preferable, but it is not economically viable. Collection frequency could be affected by the time of year – weekly in the summer when it is hotter – although it would depend on what is in the bin as it wouldn't be so much of an issue if it was dry goods only and no food.
- Some disappointment in the consultation – it steers views too heavily.
- There is no point recycling for the sake of it if there is no end market.
- Need to think outside the box and think of new solutions, for example, there are some companies in the UK that are converting plastics that can't be recycled back into oil.

**8. WASTE AND RECYCLING COLLECTION ARRANGEMENTS**

Members received a presentation by the Refuse and Recycling Manager and the Recycling Coordinator. The slides applicable to this item are included in the presentation attached as Appendix A to these minutes.

**9. STREETSCENE SCRUTINY PANEL PRIORITIES**

Members considered the Scrutiny Priorities for the Panel which included a proposed site visit to Coldeast on the afternoon of 18 July 2019 to scrutinise the work that is being undertaken to deliver the corporate priorities of transforming the woodland areas into a new public open space and to provide new sports pitches and a children's play area.

In order to accommodate an invitation to the Head of Project Integra to attend a future meeting of the Panel to give Members a presentation on the analysis of the composition of waste in Fareham, the review of grass cutting will be deferred until the October Panel meeting. This will enable the grass cutting review to encompass performance throughout the summer.

RESOLVED that the Scrutiny Panel Priorities be agreed.

(The meeting started at 6.00 pm  
and ended at 8.05 pm).



# FAREHAM

## BOROUGH COUNCIL

### Report to Streetscene Scrutiny Panel

**Date**            **18 July 2019**

**Report of:**    **Head of Streetscene**

**Subject:**       **EXECUTIVE BUSINESS**

#### **SUMMARY**

One of the key functions of this Scrutiny Panel is to hold the Executive Portfolio Holder and Senior Officers to account in the delivery of the service and the Improvement Actions identified in the Council's Corporate Priorities and Corporate Vision.

Members are therefore invited to consider the items of business which fall under the remit of the Streetscene portfolio and have been dealt with by the Executive since the last meeting of the Panel. This also includes any decisions taken by individual Executive Members.

The relevant notices for decisions taken are attached for consideration.

#### **RECOMMENDATION**

It is recommended that Members consider the items of Business discharged by the Executive since the last meeting of the Panel and make any comments or raise any questions for clarification.



# FAREHAM

## BOROUGH COUNCIL

2018/19  
Decision No.  
2106

### Record of Decision by Executive

Monday, 1 April 2019

<b>Portfolio</b>	Streetscene
<b>Subject:</b>	<b>Government Consultation: Resources and Waste Strategy</b>
<b>Report of:</b>	Head of Streetscene
<b>Corporate Priority:</b>	Protect and enhance the environment

**Purpose:**

The purpose of this report is to inform the Executive about the Government's Waste and Resources Strategy and to agree how the Council will respond to the related consultations.

The Government published its Resources and Waste Strategy for England on 18 December 2018. The Strategy sets out how the country will preserve material resources by minimising waste, promoting resource efficiency and moving towards a circular economy. The aim is to achieve a recycling rate in England of 65% by 2035.

Four consultations relating to the strategy were released by DEFRA on 18 February 2019, with a 12-week consultation period. They cover Deposit Return Schemes (DRS); Extended Producer Responsibility (EPR); Consistency in collection; and the proposed tax on plastic packaging. A summary of the key proposals is included in the report.

There are a total of 286 questions across the four separate consultation documents. These cover a very wide range of varied and complex issues that affect both local authorities and business. The deadline for submitting the responses to the consultations is 13 May 2019, except for the plastics tax consultation, which is 12 May 2019.

Given the timescales and the range of issues, the proposal is to seek Executive approval to delegate authority to the Head of Streetscene, following consultation with the Executive Member for Streetscene, to prepare and submit the response from the Council.

All Members were invited to attend the Streetscene Scrutiny Panel meeting on 14 March 2019 which considered the Resources and Waste Strategy consultations.

The Members' comments from the meeting have been collated and attached to this report as Appendix A and will be incorporated into the Council's response to the consultations.

**Options Considered:**

At the invitation of the Executive Leader, Councillor Mrs K K Trott addressed the Executive on this item.

As recommendation.

**Decision:**

RESOLVED that the Executive agrees to delegate authority to the Head of Streetscene, following consultation with the Executive Member for Streetscene, to submit the response to the consultations on behalf of the Council.

**Reason:**

To ensure the Council provides a robust response to the four consultations by the published deadline.

**Confirmed as a true record:**

Councillor SDT Woodward (Executive Leader)  
Monday, 1 April 2019

# FAREHAM

## BOROUGH COUNCIL

### **Presentation to The Streetscene Scrutiny Panel**

**Date:** 18 July 2019

**Subject:** WASTE COMPOSITION ANALYSIS FOR FAREHAM AND PROJECT  
INTEGRA WORK REVIEW

#### **SUMMARY**

This presentation will be made by the Head of Project Integra and will provide information on the Waste Composition analysis for Fareham and Project Integra Work Review

#### **RECOMMENDATION**

It is recommended that Members consider the contents of the presentation and make any comments or raise any questions for clarification.



# FAREHAM

## BOROUGH COUNCIL

### **Presentation to The Streetscene Scrutiny Panel**

**Date:** 18 July 2019

**Subject:** WOODLAND AREAS, SPORTS PITCHES AND CHILDREN'S PLAY AREAS AT COLDEAST

#### **SUMMARY**

This presentation will inform Members of the work that has been done at Coldeast to meet the corporate objectives of transforming woodland areas to create new public open spaces and to provide new sports pitches and children's play areas.

#### **RECOMMENDATION**

It is recommended that Members consider the contents of the presentation and make any comments or raise any questions for clarification.



# FAREHAM

## BOROUGH COUNCIL

### Report to Streetscene Scrutiny Panel

**Date** 18 July 2019

**Report of:** Head of Streetscene

**Subject:** MOTION PROPOSING EXTENDED PARKING AT WICOR RECREATION GROUND

#### SUMMARY

The Notice of Motion submitted to Council on 13 June 2019 proposed that the Council extends the car park at Wicor Recreation Ground. The cost of extending the car park is estimated at £250,000 and the Motion suggested that this could come from the CIL money that the Council will receive from the development in Cranleigh Road which is circa £1 million.

#### RECOMMENDATION

It is recommended that the Streetscene Panel:

- (a) considers the information contained in this report; and
- (b) agrees a recommendation to Council in respect of the motion proposed at the June meeting of the Council in respect of car parking at Wicor Recreation Ground.

## **INTRODUCTION**

1. A Notice of Motion was submitted to Council on 13 June 2019 regarding the need for an extension to the car park at Wicor Recreation Ground.
2. The specific wording of the Notice of Motion is as follows: *“There is an urgent need to increase the car parking at Wicor Recreation Ground due to the increased usage of the area which is causing cars to be parked and obstruct residential areas. Therefore, it is proposed that the Council extends the car park at Wicor Recreation Ground. The cost of extending the car park is estimated at £250,000 and this could come from the CIL money that the Council will receive from the development in Cranleigh Road which is circa £1 million”*.
3. At the meeting on 13 June 2019, Council referred the item to the Streetscene Scrutiny Panel to consider and make a recommendation to Council.

## **BACKGROUND**

4. Wicor Recreation Ground has six adult pitches and two mini soccer pitches which are served by a sports pavilion. In addition, AFC Portchester leases an area of land from the Council which accommodates a floodlit adult football pitch and social facilities.
5. When the new pavilion opened in 2012, an additional 22 car park spaces were provided giving a total of 91 spaces at Wicor Recreation Ground.
6. The main user of the site is AFC Portchester. They are one of Hampshire’s largest football clubs with a significant youth section involving girls and boys of all abilities from the age of 4 to 18. They also have a successful adult team and over recent years have expanded the facilities at Wicor Recreation with help and support from the Council.
7. The number of football matches played at Wicor Recreation Ground, at weekends during the season, inevitably results in many vehicles and the recreation ground car park is often at capacity. Up until 2017, overspill car parking was accommodated on the Cranleigh Road verge leading up to the entrance to the Recreation Ground.
8. However, a scheme implemented by Hampshire County Council resulted in a footpath and bollards being constructed along the verge of Cranleigh Road which meant the overspill parking was pushed into the roads on the nearby housing estates, resulting in complaints from residents.
9. To resolve the issue, the Council worked with AFC Portchester to try and find a way to reduce congestion and the resultant complaints from residents when matches and events are held at Wicor Recreation Ground. This resulted in AFC Portchester obtaining an informal agreement with the Vintage Bus Company to park up to 70 vehicles on match/event days in their compound, which is situated at the bottom of Cranleigh Road, adjacent to the entrance to Wicor Recreation Ground.
10. In addition, the club agreed to employ parking marshals, at their own cost, to advise drivers about appropriate parking, and to help the congestion within Wicor, Cranleigh Road, and surrounding roads. The Council helped with cutting back vegetation and making good the surface to the entrance gateway to the Vintage Bus Company site.

11. This was successful in controlling the main car parks and new overflow car park, and there were compliments from both residents and Wicor visitors including dog walkers.
12. Unfortunately, part way through the 2018/19 season the individuals who were undertaking the parking marshal duties moved away and the club struggled to find replacements. As a result, the overspill car parking was unavailable for a period. However, the club Chairman has given assurances that the arrangement will be in operation for the start of next season, September 2019.

### **ALL WEATHER PITCH PROPOSAL**

13. In August 2018 AFC Portchester approached the Council with a proposal to construct a full-size artificial football pitch on the land they lease from the Council at Wicor Recreation Ground.
14. Whilst the Council was supportive in principal, there were concerns that the informal arrangement for overspill parking was unlikely to be a long-term arrangement. Therefore, serious consideration needed to be given as to how, a growing club like AFC Portchester, could accommodate additional vehicles at peak times.
15. The Council undertook a desk top study to establish a budget cost to provide an extension to the existing car park at Wicor to provide 55 additional car park spaces. This was an area of 1200sqm at a price of £195 per sqm giving a total of £234,000 as a base cost. Adding a contingency and allowance for inflation gives a current budget estimate of circa £250,000.
16. At the time, the Council suggested that AFC Portchester should include this cost in its estimate to construct the all-weather football pitch.
17. At present AFC Portchester are still intent on progressing the proposal for the all-weather pitch but are not ready to bring it forward now. Given that AFC Portchester are intent on progressing the proposal to construct a new artificial football pitch, an option could be to incorporate the provision for a car park extension into this project, rather than to pursue the car extension as a standalone project.

### **FUNDING**

18. The use of Community Infrastructure Levy (CIL) funding would not be advised, as the Council has a major ongoing Borough wide project, replacing Ferneham Hall with a new Community Arts and Entertainment venue, for which the Executive have formally committed all available CIL money. It is anticipated that this project will require all existing CIL receipts, together with future receipts for the next 3-4 years, to complete the project, and as this is a Council priority, it would not be advisable to deviate funds from this commitment at this time.
19. Unfortunately, there is no S106 funding available for the car park extension. Since the Council's adoption of CIL the Council has not legally been able to secure S106 contributions towards open space and ancillary facilities (such as parking), unless they are provided on the application site for any new residential development.

20. The only other option would be to use other capital resources, but the Council's 5-year capital programme exceeds the current resources available, so this would only be possible if the Executive agreed to divert funds that are allocated to existing projects to this parking scheme.

### **RISK ASSESSMENT**

21. A constraint on the proposed extension to the existing car park will be the existing LPG gas tank that serve Wicor Pavilion. This building is remote from the gas network and heating / hot water is provided by LPG fired boilers. It is a requirement that no hard surfaces are laid over these tanks and access is provided. This would exclude the car park being constructed over the tanks.

22. A detailed study will be required to determine a suitable location for the extension of the car park. However, to avoid the gas tanks, any extension of the existing car park is likely to compromise the adjacent football pitch.

### **CONCLUSION**

23. AFC Portchester are the main user of the Wicor Recreation Ground for football. The success of the club has resulted in an increase in the number of teams playing at Wicor at the weekends during the football season.

24. AFC Portchester have an arrangement to use the Vintage Bus Company compound as an overflow car park at weekends. In addition, they employ Parking Marshalls to advise visitors about appropriate parking. When this arrangement is in operation it has been successful in helping to avoid inappropriate parking.

25. The Council has allocated all the available CIL receipts and capital resources to priority projects. Therefore, to fund the £250,000 car park extension, available funds would need to be diverted away from priority projects.

**Appendices: None**

**Background Papers: None**

**Reference Papers: None**

**Enquiries:**

For further information on this report please contact Mark Bowler, Head of Streetscene (Ext 4420)